# Equivalence in Active Pharmaceutical Ingredient of Generic Antihypertensive Medicines Available in Nigeria (EQUIMEDS)

A Case for Further Surveillance

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### ABSTRACT

**Background:** Widespread access to good quality antihypertensive medicines is a critical component for reducing premature cardiovascular disease (CVD) mortality. Poor-quality medicines pose serious health concerns; however, there remains a knowledge gap about the quality of cardiovascular medicines available in low- and middle-income countries.

**Objectives:** The aim of this study was to determine the quality of generic antihypertensive medicines available in the retail market of a developing country.

**Methods:** Samples of the 2 most commonly prescribed classes of antihypertensive medicines were collected from 3 states in 3 different geopolitical zones in Nigeria following a semirandom sampling framework. Medicine samples were purchased by mystery shoppers from 22 pharmacy outlets from 6 local government areas across the 3 states. Medicine quality was determined by measuring the amount of stated active pharmaceutical ingredient using high-performance liquid chromatography with photodiode array detection and classified according to their compliance to the specified pharmacopeia tolerance limits for each antihypertensive drug.

**Results:** Amlodipine and lisinopril were identified as the most commonly prescribed antihypertensive drugs in Nigeria. In total, 361 samples from 22 pharmacies were collected and tested. In total, 24.6% of amlodipine and 31.9% of lisinopril samples were of substandard quality and significantly more samples purchased in rural (59 of 161, 36.7%) compared with urban (32 of 200, 16%) outlets were found to be of substandard quality (p < 0.001). No falsified samples of either amlodipine or lisinopril were detected. There was large variation in price paid for the antihypertensive medicines (range  $\aleph$ 150 to  $\aleph$ 9,750). Of the 24 pharmacy outlets surveyed, 46% stated that patients did not always require a prescription and 21% had previously reported a medicine as falsified or substandard.

**Conclusions:** More than one-quarter of some commonly prescribed antihypertensive medicines available in Nigeria may be of substandard quality. Enhanced quality assurance processes in low- and middle-income countries, such as Nigeria, are needed to support optimum management.

Elevated blood pressure (BP), often termed hypertension, is one of the most important public health problems worldwide, affecting 1 billion people, three-quarters of whom live in low- and middle-income countries (LMICs) [1]. High BP is also the leading cause of cardiovascular disease (CVD) and is responsible for 13% of deaths globally [2,3]. In most individuals, adequate management and control of BP is associated with a reduction in deaths and disability from a number of conditions including cerebrovascular, cardiovascular, and renal disease [4]. Therefore, prevention and optimal management of high BP in the general population is paramount to the achievement of the World Heart Federation goal of reducing premature CVD mortality by 25% by the year 2025 and widespread access to good-quality antihypertensive medicines is a critical component for achieving the goal [5].

The last decade has seen increasing attention focused on the quality of medicines available, especially antimalarials, and it has emerged that the availability of substandard medicines is widespread [6]. This is a crucial



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rights reserved. VOL. 14, NO. 3, 2019 ISSN 2211-8160/\$36.00. https://doi.org/10.1016/ j.gheart.2019.07.006 public health problem in developing countries. In these countries, one-half of the medicines for major diseases such as malaria have been found to be substandard in quality and often have little or no active ingredient [7]. Substandard medicines are defined as medicines that are produced with inadequate attention to good manufacturing practices and may have contents or dissolution times that are outside the pharmacopeia specifications of acceptance limits range [7-11]. Substandard generic medicines are a major contributor [12] and have been shown to constitute 40% to 50% of all medicine supplies in Nigeria [13], one-third of all antibiotics and antimalarial medicines in Nigeria and Thailand and 9% of medicines in India [14]. Substandard generic medicines share a huge market, as estimated by World Health Organization at more than USD\$35 billion, which represents more than 15% of the pharmaceutical market worldwide [15]

The United States Pharmacopoeia (USP) medicine quality and information program listed antihypertensive medicines among a class of possible substandard medicines in the African region [15]. A study carried out in the Philippines found that the antihypertensive medicine Adalat (nifedipine) was 1 of the top 5 substandard medications [16]. However, there is currently very little research being done to assess the quality of generic antihypertensive medicines. Importantly, given that people with high BP often require lifelong adherence to indicated medicines, the problem of substandard antihypertensive medicines is potentially a serious public health issue. Importantly, poorquality medicines can directly impact on the health of patients if their effectiveness is reduced and this may contribute to ongoing and worsening disease, which in turn leads to an increase in population health and economic burden [13]. Therefore, the aim of this study was to determine the quality of generic antihypertensive medicines available in the retail market of Nigeria. Retailers at selected pharmacies were also surveyed for their opinions regarding falsified and substandard medicines in their local area.

#### **METHODS**

An observational study design was adopted. The methodology is detailed elsewhere and was based on published guidelines and recommendations [17,18]. Ethical approval was obtained from the relevant Nigerian state-based ethics committees (Aminu Kano Teaching Hospital Ethics Committee, Ethical Board of University of Port Harcourt Teaching Hospital, Obafemi Awolowo University Teaching Hospital Ethics and Research Committee). This study does not involve individual patient data and hence written, informed consent was not required.

#### Context

Nigeria was chosen as the country in which medicines would be collected for this study based on the knowledge that it is an LMIC with a large population experiencing a high prevalence of hypertension. It is the most densely populated country in Africa, and according to the World Health Organization, in 2016, over one-half a million Nigerians died of noncommunicable diseases, including cardiovascular diseases [19]. Population research has reported that 35% of Nigerian adults had elevated BP in 2008 [20], with rates being highest among urban dwellers [21]. Therefore, when combined with the large population, Nigeria contributes a substantial proportion of the total burden of hypertension in Africa [22]. This increasing burden requires that health planners and implementers ensure the availability of high-quality evidence-based medicines for hypertension [23].

#### **Geographical sampling framework**

The stepwise and semirandom sampling framework developed to determine which retail outlets would eventually be included in the study has been detailed in our previous publication [24]. The purpose and concept behind the sampling framework was to identify a combination of urban and rural locations in northern and southern states of Nigeria via a stratified and systematic approach. First, 3 states of Nigeria (Fig. 1) representing varied geopolitical areas were selected via consultation with local experts (purposive sample). Second, for each state, 1 urban and 1 rural local government area (LGA) was randomly selected therefore, providing a total of 6 LGAs across the 3 states (3 rural and 3 urban). Third, geographic mapping software (QGIS Geographic Information System, version 2.8.3; QGIS Development Team, Vienna, Austria) was used to randomly select 4 geographic coordinates in each of the selected LGAs. Using those coordinates, the pharmacy outlet nearest to each of the coordinates was identified. The total sample included 22 retail outlets (pharmacy shops) from 6 LGAs across 3 states in different geopolitical zones of Nigeria.

# Identification and collection of generic hypertensive medicines

For this study, the intention was to purchase samples of the generic brand antihypertensive medicines representing the 2 most commonly prescribed brands. The most 2 commonly prescribed antihypertensive medicines (amlodipine and lisinopril) prescribed in Nigeria were identified using National Agency Food and Drug Administration and Control (NAFDAC) agencies' publicly available data. A complete list of all available generic medicines for amlodipine and lisinopril was then obtained and a computerized random sequence was then used to randomly select 10 generic brands (where available) of each of amlodipine and lisinopril. Using this process, we aimed to collect approximately 20 generic medicines from each outlet for subsequent quality testing. Where <10 generic brands were available at an outlet, all available brands were collected.

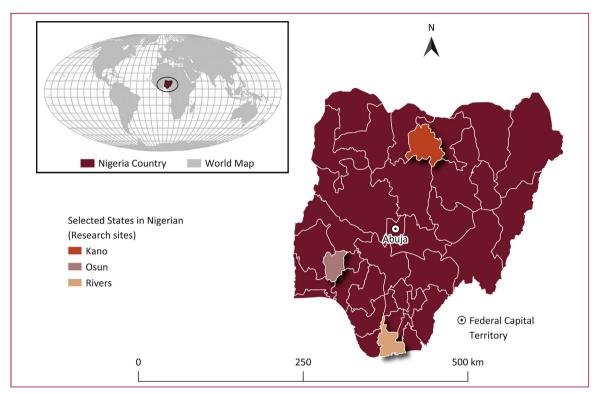


FIGURE 1. Map showing the 3 states of Nigeria where Equivalence in Active Pharmaceutical Ingredient of Generic Antihypertensive Medicines Available in Nigeria was conducted.

To purchase the samples of generic medicines, a research assistant (who spoke local language) acted as a mystery shopper and visited each of the identified pharmacy outlets and systematically purchased a full box (usually 28 or 30 tablets) of each of the preselected generic brands for each medicine. The covert approach was used to minimize the risk that a seller: 1) might realize they are to be a part of a research project and therefore raise suspicion; and 2) might decline to sell the required samples. In total, 361 samples of amlodipine (n = 195) and lisinopril (n = 166) were purchased from 22 pharmacies, in 3 geopolitical states (Rivers, Osun, and Kano).

Once purchased, each sample was retained in its pointof-purchase packaging and placed in an individual ziplock bag together with a completed standardized data collection form. The data collection form for each sample included recording of the outlet type, date of purchase, price paid, brand name, formulation, stated active pharmaceutical ingredients, country of manufacturer, NAFDAC registration number, number of tablets per sample, batch number, and expiry date were recorded on a standard data collection form. Each sample was then stored in an air-conditioned room (approximately 20°C) in a central location prior to dispatch via international courier to the London School of Hygiene and Tropical Medicine in London (United Kingdom) for pharmacopoeial content analysis.

# Laboratory pharmacopoeial content analysis of samples

Tablets were weighed, color of each tablet (white, offwhite, yellow, pale blue, shocking pink, etc.) and a description of their shape (round, heart shaped, oblong, hexagonal, octagonal, etc.) recorded prior to measuring the amount of stated active pharmaceutical (SAPI) in each tablet. For quantitative analysis by high-performance liquid chromatography with photodiode array detection (HPLC-PDA), pulverized tablets were combined with the solvent (methanol/water; 1:1), sonicated, and centrifuged. The supernatant, containing soluble active ingredients, was then injected into the HPLC column and the amount of SAPIs present in the tablet was determined. HPLC analysis was conducted using a Dionex Ultimate 3000 system (Thermo Fisher Scientific, Hemel Hempstead, United Kingdom) and separation achieved using an Acclaim 120,  $C_{18}$ , 5- $\mu$ m Analytical (4.6 × 150 mm) from Thermo Fisher Scientific (Leicestershire, United Kingdom). The mobile phase of ammonium formate (10 mM, pH 2.7) and acetonitrile (50:50 v/v over 4.2 min) at a flow rate of 1.2 ml/min was used for the analysis of amlodipine; water and acetonitrile (16>84 v/v over 3.0 min) at a flow rate of 1.2 ml/min were used for the analysis of lisinopril. The photodiode array detector (UltiMate DAD 3000 Diode Array Detector; Dionex, Sunnyvale, California) was set at 237 nm for amlodipine and 210 nm for lisinopril. For each sample a duplicate set of tablets were analyzed twice (total number of measurements = 4) on the HPLC and a mean of the values was recorded.

#### **Classification and analysis of samples**

Medicine quality was determined by measuring the SAPIs using HPLC-PDA, and we classified samples according to the latest World Health Assembly definitions (falsified, substandard, or unregistered) [25] and compliance with the authorized specifications published in USP monograph for each antihypertensive. Falsified medicines are defined as medical products deliberately or fraudulently misrepresent their identity, composition, or source [25]. Substandard medicines are "out of specification" and are defined as authorized medical products that fail to meet either their quality standards or their specifications, or both [24]. Unregistered is defined as any medical products that have not undergone evaluation or approval by the national or regional regulatory authority [25]. Most (84%) of these generic samples collected had a NAFDAC registration number, but we were not able to verify its authenticity. For sample classification, laboratory results were expressed as a proportion of the % SAPI. The % SAPI then used to classify each sample of amlodipine and lisinopril as good quality (acceptable pharmaceutical quality, if compliant with USPspecified tolerance, 90% to 110% SAPI), poor quality (substandard, if contains either less or more than the acceptable dose, <90% to >110% SAPI), and falsified (no SAPI). These acceptable ranges are based on large number of samples of dosage units (6 to 12 for these antihypertensives) but there is lack of consensus on what the acceptable range of % SAPI are permitted for fewer samples.

#### **Retailer surveys**

To gain insight into retailer views about falsified and substandard medicines, their reporting, and factors associated with potential availability, we conducted qualitative surveys with retailers from the identified LGAs in each state. Surveys were administered and collected by research assistants (independent of the mystery shopper) on a different day to sample collection to avoid confusion. Each participating retailer was asked a series of 11 questions designed to explore their awareness of potential reporting along with factors impacting on availability. Basic demographic data were also collected such as the number of years of pharmacy experience, whether a script was always needed, whether the outlet had air-conditioning and the gender of the respondent. Results were summarized in a spreadsheet before analysis.

#### Analyses

Descriptive statistics were used to compare the medicines on their physical and chemical characteristics with the reference product (medicine). Continuous variables are summarized and presented as means with standard deviations with categorical variables are summarized and presented as proportions. Rates of substandard medicines were compared for amlodipine versus lisinopril and urban versus rural purchase using chi-square tests with significance level set at 0.05. Survey results were summarized by proportions and themes.

### RESULTS

#### **Overview of samples collected**

A total of 361 of the generic antihypertensive samples (195 amlodipine and 166 lisinopril) were purchased from 22 pharmacies in 3 geopolitical states (9 in Kano State, 8 in River State, and 5 in Osun State). Two of the identified pharmacies were no longer available for sample collection and of those where samples were collected not all had 10 generic brands of amlodipine and lisinopril available for purchase. Hence, a total of 368 samples were purchased but of those, 5 were ozatan-25 and 2 were betafil and had to be subsequently excluded from analysis.

The eventual 361 samples were manufactured in a total of 12 countries: India (n = 203), United Kingdom (n =68), Nigeria (n = 43), China (n = 24), Portugal (n = 6), Pakistan (n = 5), Slovenia (n = 5), Malaysia (n = 2), Bangladesh (n = 2), Germany (n = 2), and Egypt (n = 1). In total, 82% (296 of 361) of samples had a NAFDAC registration number in Kano State (113 of 145, 78%), Osun State (73 of 77, 95%), and Rivers State (110 of 139, 79%). There was a large variation in the price paid for the medicines, ₦150 to ₦9750 (at an exchange rate of ~₦365 to a U.S. dollar, this is approximately USD\$0.41 to USD\$26.86), and mean price was ₩888.74 ± 897.43. By state, price paid also varied as follows: Kano ₩644.95 ± 505.05 (range ₩200 to ₩3,000); Osun, ₩908.42 ± 1277.60 (range ₩150 to ₩9,750); Rivers ₩1130.07 ± 892.89 (range ₩300 to ₩4,500).

#### **Medicine quality**

Overall, 260 (72.0%) samples of antihypertensive drugs were found to be compliant with the USP-specified tolerance and limits range, and hence were classified as acceptable quality (will deliver the therapeutic dose); 101 (28.0%) did not comply with the pharmacopeia-specified tolerance and limits, and hence were classified as substandard (Table 1). That proportion of substandard quality was not statistically different for amlodipine (48 of 195, 24.6%) and lisinopril (53 of 166, 31.9%). However, significantly more samples purchased in rural (59 of 161, 36.7%) compared with urban (32 of 200, 16%) outlets were found to be of substandard quality (p < 0.001). Substandard quality samples were manufactured in India (n = 50), United Kingdom (n = 23), Nigeria (n = 15), China (n = 6), and Portugal (n = 1). No falsified samples of amlodipine or lisinopril were found as all samples had measurable amounts of SAPIs. The lowest SAPI amount detected was 50.6% (one sample of amlodipine from Rivers State). Numerous substandard samples had SAPIs that did

not comply with the USP-specified tolerance (limits range outside of 90% to 110%) (Table 2). For the majority of samples of both antihypertensives that did not comply with the specified tolerance, the limits range were past their expiry date at the time of laboratory analysis. A total of 32 (31.7%) substandard samples (20 lisinopril from Osun; 4 amlodipine from Kano; 6 amlodipine and 2 lisinopril from Rivers) had an SAPI >110%. Most (305 of 361, 84%) of the collected samples had a NAFDAC registration number indicating that they were registered to be sold in Nigeria and 22% (22 of 101) of the samples determined to be substandard also had an NAFDAC registration number.

#### Pharmacy outlet survey

Provider surveys were collected from a total of 24 pharmacy outlets (13 urban and 11 rural). The majority of those completing the survey, 71% were men and they had an average of  $12.3 \pm 9.10$  years of experience. In 46% of the pharmacies, patients did not always need a prescription and only 29% (n = 7) stored their medicines in an airconditioned space. The majority (16 of 22, 73%) of pharmacy providers stated that all patients paid for their medicines without insurance and 87% stated that the price difference between innovator and generic medicines was a hindrance to patients. In total, 83% of those surveyed said they were aware of surveillance programs to check for falsified and substandard medicines, and 87% claimed they knew how to report falsified and substandard medicines, but only 21% had ever reported such an issue. In total, 46% reported that they had had reason to stock or sell medicines without an NAFDAC registration number.

Only 21% of outlets surveyed claimed to be aware of any policy or treatment guideline providing information about which generic medicines are used in the treatment of hypertension and when asked if such a guideline should be available, the majority agreed. When asked an open question about what contributes to the potential proliferation of substandard and falsified medicines in Nigeria, survey respondents' factors identified included: 1) high costs of medicines; 2) corruption and high government tariffs; 3) poor regulation, lack of monitoring or surveillance, and minimal enforcement; 4) porous borders; and 5) poverty, unemployment, and overpopulation.

#### DISCUSSION

This is one of the first studies to explore the quality of generic antihypertensive medicines in an African country, namely Nigeria. The results showed that more than one-quarter of the samples analyzed for content were of substandard quality but there were no falsified samples identified. Substandard medicines can lead to under- and overdosing. Overdosing on antihypertensives requires consumption of several times (up to 5 times) the therapeutic range. However, patients can experience side effects such as headaches, dizziness, and palpitations on even taking double the required dose. Hence, taking a tablet that

State	Antihypertensive	Total	Substandard	Acceptable Quality	
Osun	Amlodipine	37	4 (10.8)	33 (89.2)	
	Lisinopril	40	22 (55.0)	18 (45.0)	
Rivers	Amlodipine	80	37 (46.2)	43 (53.8)	
	Lisinopril	59	6 (10.2)	53 (89.8)	
Kano	Amlodipine	78	7 (9.0)	71 (91.0)	
	Lisinopril	67	25 (37.0)	42 (62.7)	
Total		361	101 (28.0)	260 (72.0)	
Values are n (%).					

TABLE 1. Quality of amlodipine and lisinopril per state range

contains more than the USP-specified tolerance, the limits range of SAPI may not in itself be enough to cause an "overdose." Moreover, many antihypertensive medicines have varying strengths (e.g., the strength of lisinopril varies from 5 to 40 mg), so at present, data are lacking on whether a dose of greater than the specified tolerance, the limits range of SAPI for a 5-mg tablet, for example, can be harmful to a particular patient. Both medicines analyzed in this study do not have a narrow therapeutic index, so clinically, more harm will be done by having lower doses than the reverse.

The study also highlighted there is significant variation in cost of the generic antihypertensive medicines and that substandard quality medicines were more commonly collected from outlets located in rural areas. In addition, surveys of pharmacy retailers showed that many commonly do not require a prescription for patients to purchase antihypertensive medicines but that the majority were aware of surveillance programs aimed at falsified and substandard medicines. Also, most retailers knew how to report substandard medicines, but only around 20% had ever done so.

BP lowering is one of the priority areas identified for action by the World Heart Federation if the target of a 25% reduction in premature CVD mortality by 2025 is to be achieved [26]. Therefore, understanding the quality of available antihypertensive medicines is also vital. Nigeria is an LMIC that is responsible for the greatest hypertension burden in Africa due to the combination of prevalence and population [19]. Therefore, it is anticipated that a

TABLE 2. SAPI outside USP-specified tolerance, limits range

State	Antihypertensive	Total	Substandard	SAPI Outside Tolerance Limits (%)
Osun	Amlodipine	37	4 (10.8)	71.1-82.2
	Lisinopril	40	22 (55.0)	77.5-130.0
Rivers	Amlodipine	80	37 (46.2)	50.6-156.1
	Lisinopril	59	6 (10.2)	84.1-170.0
Kano	Amlodipine	78	7 (9.0)	69.2-147.3
	Lisinopril	67	25 (37.3)	58.6-89.2

Values are n (%), unless otherwise indicated.

SAPI, stated active pharmaceutical ingredient; USP, United States Pharmacopoeia.

representative sample from the 3 chosen Nigerian states is highly relevant and potentially generalizable across Africa and other developing countries. Although this research offers an initial step and suggests that there is a high prevalence of substandard quality medicines, greater surveillance is needed. It is anticipated that the results will attract attention to the issue of substandard antihypertensive medicines and sensitize policymakers, national drug regulatory authorities, and governments so as to facilitate debate among health providers, national cardiology societies or associations, and civil society organizations. Ultimately, improving medicine quality and associated surveillance will reduce the disease burden and improve health at a population level.

Although the public health and criminal issues associated with falsified medicines have gained increasing attention in recent years, the potential effects of substandard medicines cannot be underestimated and are emerging as a major health concern. A recent report highlights that substandard medicines are also reaching patients because of poor manufacturing and quality control practices in the production of genuine medicines (either innovator or generic) [27]. In their review, Johnston and Holt [27] found 29 studies in which substandard quality medicines were identified and, in some cases, all the sampled antibiotics or antimalarials were found to contain active pharmaceutical ingredient concentrations outside the quality limits range [27]. One small study tested the quality of antihypertensive medicines in Rwanda and found that 20% of samples were substandard at the time of purchase [28]. Although the focus of the Rwandan study was on storage facilities, it found similar results to the present study in terms of substandard quality antihypertensives in Africa. Another African study tested 1,185 samples from across 10 sub-Saharan African countries and found that among the generic medicines, 24% were of substandard quality [29]. In terms of storage, we found only 29% of outlets surveyed stored their medicines in airconditioned spaces and given the average Nigerian climate, it is likely to indicate that the this may have impacted on medicine quality, stability, and expiry [27]. Overall, the problem of substandard quality antihypertensive medicines has now been reported across several independent studies and hence requires urgent attention.

Given the prevalence of substandard antihypertensive medicines and the potential public health impact, the concept of improving the situation presents both challenges and opportunities. Johnston and Holt [27] state that "a concerted effort is required on the part of governments, medicine manufacturers, charities and health care providers to ensure that only medicines of acceptable quality reach the patient." In the present study, we found that most retailers were aware of potential surveillance programs, but very few had ever report substandard of falsified medicines. Therefore, perhaps programs are there, but more publicity, random checking, and reinforcement is required to inform retailers and enable them to have the knowledge and skills to understand when and how to report substandard medicines and why it is important for public health within their country. Another important step is to continue to collect systematic data and gain a detailed and objective understanding of the problem across the supply chain including from manufacture to retail [27]. Overall, more research and surveillance will help sensitize policymakers, national drug regulatory authorities, and key regional and national governments, as well as facilitate discussion and debate among health providers, national cardiology societies or associations, and civil society representatives [23].

For this research, we limited the sample collection to 3 states of Nigeria because of the extent of hypertension in Nigeria and for practical reasons. However, extensive preliminary sampling processes were employed to a balance between generalizable and random collection. It should also be noted that despite rapid collection, attention to detail in terms of storage and analysis, some samples were past their expiry date at the time of laboratory analysis. The knowledge base is sparse on whether substandard medicines only result from poor manufacturing practices or may be due to improper storage or the exact length of time on the shelf that exceeds the stated expiry date for each SAPI. The only study on the effect of storage of medicines under tropical conditions is for the first line innovator antimalarial medicines and not for generics [30]. Stability of the innovator antimalarial medicines (Coartem; artemether/ lumefantrine and Winthrop; artesunate/amodiaquine) was evaluated in tropical climates by ageing the samples on-site in Ghana and in a stability chamber at London School of Hygiene and Tropical Medicine over a period of four years and, removing samples from each site at regular intervals and measuring the SAPIs. Loss of SAPIs in these "naturally aged" samples was 0% to 7% over 3 years ( $\sim 12$  months beyond the stated expiry) and remained within the USPspecified tolerance limits for each of those antimalarials [30]. In addition, this research was limited to generic medicines only and future researchers should also include innovator medicines. Despite this, the proliferation of generic medicines encouraged by national policies makes this an essential group to understand and interrogate. Finally, the surveys conducted were limited to a relatively small number of retail outlets although these represented both rural and urban outlets, and hence the results are considered highly generalizable.

#### CONCLUSIONS

More than one-quarter of some commonly prescribed antihypertensive medicines available in Nigeria appear to be of substandard quality. However, no falsified samples of amlodipine or lisinopril were found. Provider surveys indicated that the majority of retailers were aware of surveillance programs to check for falsified and substandard medicines, but that very few had ever made a report, and there was a reported lack of awareness of guidelines. This study suggests that the quality of antihypertensive medications available in Nigeria is suboptimal and therefore public health management of hypertension could be negatively impacted. Our findings underscore the vital need for national authorities to track the scale of ineffective medicines that jeopardize treatment of life-threatening diseases through routine monitoring of medicine quality with robust laboratory techniques in place to analyze them on a regular basis.

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